

## General Assembly

## Raised Bill No. 1197

January Session, 2011

LCO No. 4708

\*04708

Referred to Committee on Government Administration and Elections

Introduced by: (GAE)

## AN ACT ESTABLISHING A LEGISLATIVE CODE OF CONDUCT AND HOUSE OF REPRESENTATIVES AND SENATE BIPARTISAN COMMITTEES ON ETHICS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. (NEW) (Effective October 1, 2011) Each member of the 1
- 2 General Assembly shall:
- 3 (1) Be familiar with and abide by the Code of Ethics for Public
- 4 Officials as set forth in chapter 10 of the general statutes;
- 5 (2) Provide energetic and diligent representation of his or her
- constituents and be accessible to all constituents; 6
- 7 (3) Fairly characterize the issues confronting the General Assembly
- 8 and accurately inform the public regarding the conduct of his or her
- office;
- 10 (4) Act with due regard for the general welfare of the people of the
- 11 state in exercising the power of confirmation in accordance with
- 12 chapter 46 of the general statutes;

- 13 (5) Be informed and prepared and recognize all sides of an issue;
- 14 (6) Be informed about, and abide by, the rules that govern the
- 15 proceedings of the General Assembly, including, but not limited to, the
- 16 Joint Rules of the Senate and the House of Representatives, rules to
- 17 regulate the proceedings of the Senate and the rules to regulate the
- 18 proceedings of the House of Representatives, as applicable;
- 19 (7) Uphold the Constitution of the state and the Constitution of the
- 20 United States;
- 21 (8) Adhere to the spirit and the letter of any provisions of the
- 22 general statutes, rules or regulations governing official conduct;
- 23 (9) Conduct himself or herself in the performance of his or her
- 24 duties in a manner that does not discredit the House of
- 25 Representatives or the Senate, as applicable;
- 26 (10) Treat fellow members, staff and the general public with
- 27 fairness, respect and courtesy, regardless of political or religious
- 28 beliefs, age, race, ethnicity, sex, sexual orientation or physical
- 29 disability;
- 30 (11) Afford to every person who wishes to participate in the
- 31 legislative process the opportunity to be heard according to established
- 32 procedures; and
- 33 (12) Consider at all times whether his or her conduct would create
- in reasonable minds the perception that his or her ability to carry out
- 35 legislative responsibilities with integrity and independence is
- 36 impaired.
- 37 Sec. 2. (NEW) (*Effective from passage*) (a) Any member of the Senate
- 38 may submit a complaint, under penalty of false statement, concerning
- 39 alleged misconduct by a member of the Senate to the president pro
- 40 tempore of the Senate and the minority leader of the Senate. Not later
- 41 than seven days after receipt of such a complaint, the president pro

tempore shall appoint a bipartisan committee on ethics that shall consist of six members, three of whom shall be appointed with the concurrence of the minority leader of the Senate. The president pro tempore shall appoint two cochairpersons of the committee, one of whom shall be appointed upon the recommendation of the minority leader of the Senate. Said committee shall have cognizance of any official Senate action in response to any such complaint or misconduct by any member of the Senate.

- (b) Any member of the House of Representatives may submit a complaint, under penalty of false statement, concerning alleged misconduct by a member of the House of Representatives to the speaker of the House of Representatives and the minority leader of the House of Representatives. Not later than seven days after receipt of such a complaint, the speaker of the House of Representatives shall appoint a bipartisan committee on ethics that shall consist of six members, three of whom shall be appointed by the minority leader of the House of Representatives. The speaker of the House of Representatives shall appoint two chairpersons of the committee, one of whom shall be appointed upon the recommendation of the minority leader of the House of Representatives. Said committee shall have cognizance of any official House of Representatives' action in response to any such complaint or misconduct by any member of the House of Representatives.
- (c) As used in this section, "misconduct" means any violation of state or federal election laws, any violation of the state code of ethics, or any legal wrong that materially impairs the ability of the member to perform the duties of his or her office or that substantially undermines public trust and confidence in the Senate. Nothing in this section shall be construed to affect the powers and duties of the Office of State Ethics or the Citizen's Ethics Advisory Board. The provisions of subsections (d) to (i), inclusive, of this section shall set forth the procedures and requirements for any committee established in accordance with subsection (a) or (b) of this section.

- (d) A quorum, consisting of not less than two members of each caucus, shall be required to conduct any official business of the committee. All committee decisions shall require four affirmative votes.
- (e) The committee shall conduct a preliminary investigation into any such complaint received pursuant to subsection (a) or (b) of this section. In the event that a complaint concerns alleged misconduct by the president pro tempore of the Senate, the duties of the president pro tempore under this section shall become the duties of the majority leader of the Senate. If such complaint concerns alleged misconduct of the minority leader of the Senate, the duties of the minority leader of the Senate under this section shall become the duties of the minority leader pro tempore of the Senate. If such complaint concerns alleged misconduct by the speaker of the House of Representatives, the duties of the speaker under this section shall become the duties of the majority leader of the House of Representatives. If such complaint concerns alleged misconduct of the minority leader of the House of Representatives, the duties of said minority leader shall become the duties of one of the deputy minority leaders of the House of Representatives.
- (f) Any such preliminary investigation of a complaint shall be confidential and not subject to disclosure. Upon the conclusion of any preliminary investigation, the committee shall vote to either (1) dismiss the complaint, or (2) make a finding of probable cause that misconduct has occurred. Upon a finding of probable cause by the committee, all information relating to the preliminary investigation shall, to the extent allowed by state and federal law, be made available to the public.
- (g) The committee shall undertake a full investigation only after a finding of probable cause. All information relating to a full investigation shall, to the extent allowed by state and federal law, be made available to the public. All proceedings relating to a full

75

76

77

78

79

80

81

82

83

84

85

86

87

88

89

90

91

92

93

94

95

96

97

98

99

100

101

102

103

104

105

106

- 107 investigation shall be open to the public. Upon the completion of a full 108 investigation, committee shall report its the 109 recommendation in the form of a resolution to be voted upon by the 110 Senate. Such recommendation shall include one of the following: (1) 111 Expulsion, (2) censure, (3) reprimand, or (4) no action. The full Senate 112 or House of Representatives, as applicable, shall vote on any such 113 resolution not later than ten days after the committee reports out any 114 such resolution.
- 115 (h) The subject of any such complaint or investigation may be 116 represented by counsel and may appear before the committee on his or 117 her own behalf.
- (i) The committee shall adopt rules and procedures to govern its proceedings. Such rules shall include, but not be limited to, standards, rules and methodology for conducting such preliminary and full investigation, respectively.

| This act shall take effect as follows and shall amend the following sections: |                 |             |
|---|-----------------|-------------|
| Section 1   | October 1, 2011 | New section |
| Sec. 2  | from passage    | New section |

## Statement of Purpose:

To establish a legislative code of conduct and provide for the creation of a bipartisan committee on ethics in the Senate and House of Representatives to respond to any complaint of alleged misconduct by a member of the General Assembly.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]